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LETTER

JOSHUA SPENCER, ESQ.

OCCASIONED

BY HIS

THOUGHTS

ÓN AN

UNION.

BY A BARRISTER. Win Johnson 3



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1798.

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TO JOSHUA SPENCER, Esq.

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SIR,

YOU have already given your name to the public as a political writer, and like an honest, though perhaps not like a wise man, have fairly avowed, in your own perfon the opinions you would wish to impress upon the minds of your countrymen. I therefore make no apology to you for this address. I will treat you as you deserve to be treated, like a gentleman of liberal manners and elegant acquirements, like one who ingenuously means what he openly avows, but at the same time with much greater respect for your motives than

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your opinions. In truth it has been with this habit that I have ever listened to you. You know that you are not a man who wrap yourself up in mysterious filence, and might therefore pass for a wife man, without really being fo; you pour yourfelf abroad upon all occasions, with a full tide of liberal communication. Whatever you are, you are known to be; no real depth or natural obscurity prevent you from being perfectly intelligible. If you are not profound, you are at least clear, and though I do not see much ground for vanity in your performance, there is still less for mortification.

In comparison with most men, you have many advantages; and on some subjects I know few men whose opinions I would prefer; there is a great difference, however

however, between the understanding and the acquirements which are necessary to determine the conduct of nations, and those which would enable a man to make a just comparison between the eloquence of a Cicero and Demosthenes, or to mete out the proportionate praise due to a Homer and a Virgil. You have, however, thought proper to refign for a time your favourite studies, and with a zeal, which I feel to be laudible or I should not imitate it, have given your thoughts to the public upon a most interesting political concern; you have ventured to support this strong and bold affertion, that circumstanced as Ireland and England now are, both with respect to their own particular internal concerns, their mutual relation to each other as connected kingdoms, and the particular state of Europe at this

moment, no possible Union of the Legislature of the two countries can be for the advantage of the former. This is certainly laying the ax to the root of the question, and will fave, if you are right in your decision, an immensity of idle discussion upon subordinate details. By what process of investigation you have arrived at this conclusion, you have thought proper to withhold, You indeed talk of the honourable pride and the temper, and the feelings of an independent nation, of the loss of national honor, and the increase of public burthens; but why our pride should be wounded, our temper foured, our feelings hurt, our honor facrificed, or our public burthens encreased beyond the probable increase of our resources, you have totally omitted to prove. Surely this is a question which requires sober discussion, not passionate exclamation.

We have been hitherto too much a people of fentiment; good fense and reason present too flow a march to the vivacity of our minds; and it is from feeling so much, and thinking so little, that we have made fo small a progress in national improvement. It is time for us to view objects through some other medium than passion and prejudice; if calamity could chaften, and fuffering make us wife, we have had our full share of such sources of improvement. The history of this country, as long as its annals can be traced, furnishes no other spectacle than such as humanity must deplore, and philosophy regret. A people divided and ferocious, a gentry ignorant and corrupt, an aristocracy insolent and overbearing; all those national evils which might be supposed to flow from such conditions, overspread a seemingly devoted

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land-Religious feuds, and political animosities divided the nation-A combination of moral causes appeared to give perpetuity to these calamities. From most of these causes England was entirely free-hence alone that decided difference of character between the two countries. The reformation in the achme of its zeal, when alone it was usefully and powerfully operating, did not reach us; it travelled to us in a flate too languid to overthrow generally a superstition founded in deep and inveterate darkness. Hence as well the antient inhabitants of the country, as the English settlers previous to the Reformation in England, remained devoted to the Catholic faith: the descendants of the latter forfeited by subsequent events in a very extensive degree the estates they had acquired here; and were reduced to a fimilar state of poverty

verty with the original natives. The established church was the religion of a small minority, but that minority engroffed the real property and political authority of the land. They were protected in the enjoyment of these by the strong hand of England, and the enacting of fevere and fanguinary laws. The operation of all these circumstances have unhappily contributed to form the Irith character. One less formed for domestic tranquility, or the pursuits of fober industry can fcarcely be imagined; fome alteration in the causes which have produced this condition is devoutly to be wished-to continue in a tract in which we hitherto have met with nothing but mifery and diffress, would be something more than national folly.

Some step must be taken, by which we may put an end to the operation of these causes, without introducing a more formidable danger. That those causes still affect our welfare with all their original malignity cannot be doubted. The late evidence we have had of the effect of religious and political rancour bear melancholy testimony of their subfistence. The outrages " bella plusquam civilia," which lately difgraced, and still difgrace us as a nation, will not be speedily forgotten; while the same cause of alienation and hatred continue among us, we will ever remain the same divided unhappy and degraded people we have ever been. No alteration in our present laws, while the mode of administering our constitution remains as

it is, can ever remove them. The re-enacting of that code which kept the bulk of the people in flavery might, with the affistance of England restore a species of horrid tranquillity, the refult of oppression and of fear; even if this could be effected by the strong military interpolition of England, to what kind of condition would it restore us? let those who recollect the state of this country from the Revolution to the first relaxation of the Catholic code of laws, tell. Can any state be imagined more calculated to destroy the energy of a nation? What then remains to be done? There is at present a strong contest between the Catholics and Protestants for the civil authority of the State; the former, under the plaufible pretext of participation are supposed to aim at ascen-

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cendency in their turn; the nature of man, greedy of authority, the recollection of injuries inciting to revenge, the testimony of our own hearts telling us how we have acted, make this more than a vague unfounded fear. I ask the Protestants of this Country, (and let them in answering it, take a dispassionate view of the state of this kingdom, past and present,) are they prepared, in the present made of administering the constitution, either to grant or to withhold the claims which the Catholics now make for political power? The refistance which they have hitherto given to the first part of this alternative is demonstration of their opinion on that fide of the question;—can they then withhold them, and at the same time secure the peace and promote the prosperity of the country

country?-Let our present condition anfwer for them in this respect. To remain as we are, with our experience of the evils which press upon us, would be madness; fome change must be made—fome radical change which will remove the evil in the only permanent way by which fuch evils can be removed, by removing the cause of them. This course at once wife and fafe, (at least more apparently so than any other which has been proposed) confifts, in my mind, in the adoption of that Union with England, which you fo strongly reprobate. In any thing which I fay on this subject, I do not mean to go into any details—the form and shape it may assume we are yet ignorant of, but to the principle of an Union, circumstanced as we are, I am deliberately a friend.

The abstract question of Union, independent of all details and regulations, means nothing more than this; the having one Imperial legislature, consisting of king, lords and commons for the united countries of England Ireland and Scotland—one king, one house of lords, one house of representatives. The progress of British power and glory has been from their first dawning, a progress of Union. This has been sufficiently detailed in a very sensible pamphlet, which has already appeared—upon this subject.

While the kingdom of England and Scotland were absolutely separated, there subsisted between them a continued war, and a perpetual wasting of mutual strength; even after the king of Scotland became king of England, their connection was a connection

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connection of distrust, jealousy, and mutual weakness. Inefficient as to imperial power, and subject to a thousand contingencies; the happening of any of which might have separated them for ever. These objections were only got rid of by a Union. The progressive policy of these islands has been a concentration of their entire strength by the gradual abolition of all those circumstances which tended to separate and divide-Causes both physical and moral rendered the attainment of this object a matter of necessary difficulty and delay. Common manners and general language, corresponding laws and fimilar usages were absolutely necessary to effect this great end:-our manners, our language, our laws, and usages, have been all progresfively tending to this defirable uniformity, and there is now existing no moral moral

moral cause whatever why those kingdoms should not be one and undivided.

We will suppose an enlightened statesman, well acquainted with the bleffings of the English constitution, defirous of forming an efficient government for 14,000000 of people situate as the inhabitants of these countries are, and that his object was, as the object of fuch a person would necessarily be, to encrease the power of the state, and the comfort and happiness of the people to the greatest degree that both were capable of: and that local pride and dignity and importance were out of the question, and that nothing but a common general interest was to be attended to; would he not fay to them all, " form one government that is necessary to your strength and security, form it upon the model of the British constitution, that is necessary to

your comfort and happiness. Let your metropolis be where, from whatever caufes, the greatest number of your people are. affembled, where the greatest portion of your national wealth is accumulated, where the greatest degree of trade exists, and where the majesty and splendor of a great nation are best and most efficiently reprefented-Let every part of your extended kingdom have the means and the channels of industry thrown equally open to allwith the power of commanding the trade of the universe, identify your interests in fuch a way, that petty jealousies and local advantages may give way to a fense of general prosperity. Be assured that in whatever portion of the united kingdoms wealth is accumulated, it will find its way through unnoticed channels and pervade and fructify the whole." United as the kingdom

kingdom of England now is, does London feel, as any way detrimental to its interest, the adult prosperity of Bristol, or the rifing and almost rivaling commerce of Liverpool?—are the exertions of Manchester and Birmingham, where is realized the "potentiality of growing rich beyond the dream of avarice," restrained by the jealousies of any other part of the kingdom. It will not be afferted. What is the reason for this want of of jealoufy? because a common legislature has but a common interest; because the prosperity of Bristol or Manchester is indisfolubly connected with the rest of the empire, makes of necessity a part of it, and is diffused, in its fertilizing effects through the whole. So long as the kingdoms remain connected by the fingle and precarious bond which at present holds them together, the lesser must of necessity be facrificed

crificed to the greater ;—the distinctness of interest is perpetually before the eyes of the respective inhabitants. The idea of possible future separation is continually in their view-the encreasing strength and wealth of the inferior country, render this idea at once more practicable and formidable. Its prosperity, is in such a case at once a temptation to itself and to other powers. The wealthier country is not, cannot be blind to the possibility of such an event-it is therefore its interest. ungenerous I will admit it (but the generofity of nations is the dream of fools,) to restrain to a certain degree, this rifing profperity. Even the extended view of liberal policy, (which wifely grounds the general prosperity of an empire on the diffusion of power and wealth to its utmost extremities,) is, in this instance,

stance, curbed by jealousy, and palsied by fear.

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Before we can hope that England will promote our interests to the extent our fituation is capable of, she must be well affured that we make part of herfelf. We must be placed beyond the reach of foreign cabal, or the temptation to internal conspiracy; these two are promoted by each other, and both arife from the supposed practicable dissolution of that connection which now fubfifts between the countries. But we are asked, " shall we lend our affistance to remove from this country the visible signs of the English constitution?" at present indeed we may have some of the visible figns but we certainly want much of the inward and spiritual grace; I mean

no unhallowed allusion, for I consider as almost divine the genuine spirit of that constitution. But I confess, I care not how far these visible signs are removed from me, provided I enjoy the substantial bleffings which arise from their existence. It is indifferent to me if I never fee a king or an affembly of lords, or of commons, (for these are the visible signs you allude to,) provided I know that my interest, in common with that of every individual in the land, is submitted to the wisdom of their councils. I would be glad to know what visible figns of the English constitution have Liverpool, Briftol, Birmingham and Manchester? the two latter have not even representatives in the assembly of the nation. No king of the house of Brunfwick, that I know of, ever fet his foot

The one of them, and if a Lord has paffed through them, he has probably been like any other passenger, unnoticed and unknown. Have they suffered by this absence of those visible signs of the English constitution? I apprehend not. Are we then to be treated thus like children, and is it to be seriously lamented that an Union will in future preclude us from the enjoyment of this shew? My idea of the visible signs of the English constitution are very different from those which seem to engage your imagination. I fee them in the cultivated farm, the independent landholder, the comfortable artist, the wealthy merchant, in respect for the laws and their administration, in reverence for religion and its teachers, in the secure protection of life, liberty and property, and in that diffufed morality, which reaching from the highest ranks of society to the lowest, connects them in one beautiful and harmonious whole. Here I behold the effects of a good constitution, well administered. To attain such things. I would facrifice much of form, much of pride, and much of dignity. You alk * what may be the cause why this " country, which, while inconfiderable in " point of population, agriculture, and " commerce, had a distinct and separate " legislature, should now, with a popu-" lation of five millions of inhabitants, " with a flourishing agriculture, and a " greatly extended, and still extending " commerce, refign its legislature into " the hands of another country." One would think from this statement that the

the project in question was not a project of Uniting the two countries under a common legislature, of governing both by general laws, binding each separate part of the common country, and extending equally to the whole, but a project at once anihilating both the form and substance of our constitution, leaving us no share in the common concerns of the empire, but obliging us to fall back, + as you express yourself; and fink into the fituation of a province.-I do not like invidiously to dwell upon our past or present condition—there is nothing in it that can foothe the feelings of an Irishman, or gratify that pride of country which it is at once honest and useful to encourage; but I ask in whose hands has our legislature

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ever been. Except in the moment of general weakness and alarm, what will of their own were they ever known to profess. I ask any reasonable man, who has paid the flightest attention to the legislative history of this country, if the independence, honour, or interest of this kingdom would not be better mentioned by fifty or fixty wealthy commoners of this country, feated in the general representative assembly of the empire, with a due proportion of our peers in the House of Lords, than ever they have been by these parts of that legislature which we so fondly call our own?-How are those defects to be remedied? Is it by Catholic Emancipation, and Parliamentary Reform? Are we again to fight over that melancholy ground which, as a stage for combat has been

been furnished to us by these watch words " of treason, and rebellion. Such, or at least in part seems to be your opinion; for one evil which you charge upon this projected plan of an union is that it will + absorb the question of Parliamentary Reform, and with it the dignity of the country for ever; if the dignity of fighting this question in the various shapes in which the adroitness of political combatants have hitherto dreffed it be the only dignity which this kingdom will loofe by an Union with England, I care not how foon we strip ourselves of this melancholy grandeur, and affume the garb of industry and peace, I remember one occasion more exclusive of that to which I have alluded above, when our parliament may be faid to

have had a will of their own, I mean the time when the question of regency was agitated in this country. How nearly on that occasion had mischievous folly and corrupt ambition diffolved the only bond by which the two countries were connected; had we been fubject at that moment to the influence of French intrigue, what fecurity had we for our independence in the wisdom or honesty of our own parliament? With fuch an example before her eyes, while the connection remains so loose as it is at present, can England make a common cause with us, or consider us a part of herfelf. Can the make this country a permanent station for her fleets, while she is ignorant how foon those advantages may be turned against her, and swell the power of her most inveterate adversary? With

what cordiality can we expect the will effift us in our commercial enterprises, or promote a manufacturing spirit among us, when the wealth which may result from fugeefs in those pursuits may ferve only as a tempation to ourselves or to others in some hour of wanton pride and fancied dignity to bake off a connection which the vacilit ferating patriots of the day might call infulting or degrading but it may be afked would a Union secure us against so fatal a calamity Though I do not positively affert that it would. I have no hefitation in faying that it presents many barriers against fuch ap event which does not exist in the present state of things. In political reasoning we cannot attain the certainty which we don in mathematical induction; it turns altogether upon probabilities, and the investigator of fuch questions can never prefume

to do more than flate which way and to what degree probability inclines; to me it appears that there is one circumstance in our prefent fituation which tends confiderably to weaken, and might at length lead to difolve the connection between the two countries, and that is the idea of distinctness which is perpetually present to the mind both of the English or the Irish nation: every reflecting person knows the influence of habits upon men; I do not say that an Union would at once destroy this notion, but there can be little doubt that it would tend much to diminish its influence, and would in all probability in time completely efface it. There is nothing ferves fo much to keep alive those mutual jealousies, suspicions and fears, which have hitherto contributed to mar the prosperity of this country as that idea of diffinctness. The stergord dividuals, and perhaps effect the particular

progress from distinctness to separation, from separation to hostility, was a beaten tract in which the mind travelled without difficulty or obstruction. These marks by which the kingdoms were meted out from one another will gradually disappear; the face of the countries, the manners of the people, their habits and opinions will from day to day affimilate, it will be forgotten they were once a distinct people or only remembered to enhance the value of the condition they will have attained. This is I confess the flattering point of view in which an Union presents itself to my mind. I dwell with fond anticipation upon this prospect of rising prosperity, and I keep no terms with that false dignity and affected importance which prevents it from being realized. That an Union will disappoint the interested views of many individuals, and perhaps affect the particular

particular interests of some districts of the kingdom cannot with any truth be denied.—This will occasion a loud outcry against it, which if not sufficiently attended to, may be mistaken for the voice of the nation—I therefore caution the English cabinet, and the particular administration of this kingdom from giving too much importance to these factitious complaints. They will hear much of furrendered dignity, subverted constitution, and anhihilated Ireland-every thing which can excite popular discontent and popular fear will be reforted to by these men.-If there should even be found in the ranks of the opposers of this question, a man of acknowledged talents, great learning, untainted honour, and one from these causes possessed of high respect and great influence, let not the government haftily sit trooper bus nathanana furrender

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furrender the intention of fecuring wealth and happiness for a whole people, to the opinion of one man. Cato himself was not always in the right the truth is that in all questions that afford a variety of views, in which they may be confidered, and which from their nature do not admit of certainty, but furnish plausible topicks to ingenious minds, whatever view they take of them; accident determines our original opinions much more frequently than we are aware of the judgment of those with whom we live and asflociate,—the light in which the queftion has been first presented to the understanding, or habitual notions instilled early into our minds before we were capable of examination, all have their influence—the impression once made, from whatever cause the whole power of the mind is directed to strengthen and support it.

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The clouds and darkness which originally rested on the question are by degrees dispelled, and the fatisfied understanding fees nothing about which to doubt or helitate. You may alk me is not this precifely my case? I can only answer, I have endeavoured that it should not .- I refifted my carlieft impreffions; motives of interest and delusions of ambition, if they had been liftened to, would probably have induced me to be the advocate of a different opinion. My understanding whatever it is, has had fair play, and I fubmit to you and to the public, the confideration by which it has been governed. 16 I could persuade myself that an Union would subvert our constitution, I would selfit it to the last extremity—but I confels I fee nothing in it but a different mode of administering that constitution

with many advantages in favour of the change. But we will be governed by English representatives—if they govern us as they govern themselves, I see no great reason for diffatisfaction, but what is the truth in every representative government there is no part of it that is not governed by the rest, but the security of each portion, is that it must be governed as the remainder is governed and that it governs in its turn-If the general interest be sufficiently taken care of by the adopted scale of representation, the security of the particular interest follows of course. Once the Union is compleated there cannot be one law for Ireland, and another for the rest of the united kingdom's. When the terms of the Union are fettled the government of the whole as far as is confistent with those terms must be uniform.

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I cannot entertain a doubt that when the particular plan of that Union shall be known, it will be found that we are to have our own weight in the grand councils of the nations. A possible retrenchment of English representation, which it could well bear, might diminish the numbers necessary to be sent from this kingdom, and perhaps operate as a parliamentary reform which the present occasion surnishes an opportunity of effecting, without trouble or consusion.

When I consider the temper and disposition of the inhabitants of Ireland at this day, the peculiar nature of their jealousies and antipathies, long growing, deeply rooted, and now in full maturity, I see no hope of accommodation, or even of secure hostility, save what is presented by an Union. If the Catholics should be admitted

admitted intouthe united legislature, (and that would be a policy at monee wife and liberal,) their weight in the general bestelentation of the kingdoms would be as a feather in the feale. All ground for diffatisfaction on the fcore of politicalu authority would be removed wall possibility of encroachment on the Protestant ellabinhment through the medium of an imperial Parliament utterly done away: their favourite argument of preponderating numbers diffipated in a moment, and the authority of our church, as by law established, secured for ever. If, on the other hand, a contrary policy should be adopted, and the Catholics should still continue to be excluded from feats in the legislature, a barrier of ten-fold the strength of any that now would be placed between their hopes and the accomplishment of them; instead of a native

low citizens, they would have to contend with the united legislature of the three kingdoms, with a majority of Protestants greater than their own boasted majority within this kingdom, and with the direct authority and power of the whole empire. The first plan of Union namely yielding to claims of the Catholics, would in my mind, effect the prosperity and happiness of this country for ever, and the last would secure at least its permanent tranquillity.

The condition of this country is this. We must either continue to resuse to accede to the claims which the Catholics make for a full participation of what they call their rights in the constitution, and so perpetuate the seeds of internal animosity and dissention: or we must yield

yield to their claims, under the obvious apprehension of risking the Protestant ascendency in church and state, and, in the struggle, even the additional hazard of dissolving the connection with Great Britain for ever. Whichever of these courses we pursue, we must remain a weak, divided, and diffracted country, a prey to internal conspiracy, and foreign interference. It is with nations, as with individuals, the wisdom either of one or of the other usually consists in chufing well between different evils. If an Union presents a revolting picture to the imagination, and abounds with serious mischiefs to our happiness and prosperity, let it in the name of common sense be rejected: but if it furnishes the only means, as I humbly apprehend it does, by which the particular grievances of this country can be mitigated

mitigated or healed, and holds out to us the reasonable hope of bettering our condition, and permanently securing our peace and welfare, in the same name of common sense, let us resort to it—in judging of it, let us, above all things attend only to the general interest, let our view of it be as comprehensive as the subject. Let our determination be the result of a calm consideration of the state of this country, of Great Britain, and of Europe—it will all be sound necessary to a right judgment.

Permit me before I have done to take notice of two other objections which have been made to the accomplishment of an Union. I mean the oath which we took as Yeomen, and the competency of parliament to effect this change

change, The substance of that oath, (for I do not recollect the words of it,) bound us to support the constitution and the laws. By the word constitution I will admit, was meant the constitution by king, lords, and commons of Ireland, and by-laws, the laws by which it was then, or might thereafter be supported and established. But furely in a great question of this kind we are not to be entangled in a mesh of form. While we have a king, lords, and commons of Ireland, to take care of our interest, and regulate our concerns, I still see the constitution of Ireland, it makes no difference in my mind, in effence, whatever it does in form, that the sphere of representative government is widened to the same extent with the executive authority, so as to embrace in its protecting arms the whole of these two islands, and

have one king. I still see in this that constitution I was sworn to defend, that mixed monarchy, the pride and glory of the world, not changed but simplified, not subverted, but renewed in another and a better form.

may therefore be fafely faid, that what-

With respect to the competency of the legislature of the respective countries to effect this change it may be necessary to say a sew words. I might object to this argument, that like most theoretical arguments, it proves too much: and is utterly inapplicable to the practical concerns of politics and government. If the want of competency in parliament to effect the proposed change arises from this, that parliament cannot transfer a trust which they hold merely

as a delegation, I answer, I admit they cannot do fo without the affent, of against the consent of the people whose representatives they are; that affent is to be collected from the acquiesence of the people, provided fuch acquiescence be not procured by fraud or force. It may therefore be fafely faid, that whatever parliament can do, if fraud or force be not used to effect it, they may do. I know for my part, no limitation to this rule—there is no rule which fecures to the people more completely their original right which this objection supposes, of forming a government for themselves. I have shewn, I think already, that the constitution of this kingdom, in substance and in spirit, is not changed by the proproposed Union. While the constitution lasts, says Blackstone " we may ven-" ture .

"ture to affirm that the power of par"liament is absolute and without con"troul;" any other supposition includes in it a perpetually recurring dissolution of the whole frame of government, reduces society to its original chaos, and would make the wisest and most necessary changes utterly impracticable.

I have given you the honest result of my own deliberate inquiry, I am at least sincere, however I may be mistaken; I confess indeed I had much more confidence in my opinion, 'till I found I differed from a man whom you and I equally love and respect; from one whose opinion will have great and deserved weight with the nation at large, with whom to agree would perhaps be my greatest security against error, and whom

I would feel it my greatest misfortune to offend. However, I now act in the capacity of a citizen, not a soldier. I have often turned at his word of command. But I know he will not think me wrong, at least in my motives, if I refuse to do it now.

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